

CHFA Capital Plan Property Assessment - Park Hill & Park Hill Extensions

Property Identification

Park Hill & Park Hill Extensions
EAST WINDSOR, CT

Total Current Unit Count: 84
Census Tract: 4842.00
Connecticut Congressional District: 1

CHFA Property Identification #: 85038D, 85039D, 90040D
Current State Sponsored Housing Program: SH Elderly

This property was originally financed in phases and appears in CHFA's records as three separate properties. However, lenders and investors are likely to favor larger transactions given the efficiencies of scale and Recap has elected to analyze these properties as a unitary whole. Recap also recommends that the owner and CHFA merge the properties for purposes of reporting, accounting and ownership.

Property Description

Tenancy Type: Elderly/Disabled
Structure Type: Low rise (1-4 floors)
Number of buildings: 15
Maximum # of Stories: 1
Elevator? None

Summary property description:

The Park Hill property has 58 efficiency or studio and 26 one-bedroom units. Generally, the property consists of reasonably sized units. It features amenities such as common laundry, a business center, and meal service.

Current Operating & Capital Needs Status

Aggregate Capital Needs
(without market enhancements): \$ 2,892,057

Capital Needs per Unit: \$ 34,429

Projected Year 1 (2014) Operating Income: \$ (18,589)

Owner Comments to Property Assessment:

Current operations at the property are projected to generate negative \$18,600 in net operating income (NOI, or revenue after operating expenses) in Year 1 (2014). With incomes and expenses trending at 2% and 3% respectively, which is a standard affordable housing industry convention, the NOI figure decreases annually and this shortfall continues to grow. As a result, the property is not sustainable and cannot adequately address its future basic capital needs, projected to be approximately \$2.89 million (\$34,429 per unit) over the next 20 years.

Overall I found this to be an excellent and in depth tool. We will be embarking on Strategic Planning for the agency in the next few weeks and I will incorporate most of the data presented as part of our SWOT analysis.

Some notes of consideration:

Vacancies have reduced significantly at Park Hill, it is typical to have two each month and our turnover rate is approx. 70 hours per unit.

Park Hill base rents have increased from 170 and 185 to \$309 and \$329 upon turnover effective October 1, 2013.

The report does not list the regular replacement cycle of water heaters

The report provides an inadequate amount for maintenance and replacement costs for the well and pump systems.

RECAP Response: The comment period for issues related to the CNAs occurred when the draft CNAs were distributed to the person designated by the owner to review the CNA several months ago, so we are not able to revise CNAs at this time. However, given that the CNA impacts the property analysis, Recap has included the owner comments regarding the CNA to the property assessment so their concerns will be noted.

I disagree with the study's recommendations for improving marketability and redevelopment scenario in that I strongly believe to achieve the State model of renter income diversity up to 80% ami the configuration of the units must be addressed. As noted in the report, the studio apartments, which dominate Park Hill's offerings are less attractive to East Windsor's strong candidate pool of Seniors in the 50%+ ami income level. Park hill is increasingly becoming unsubsidized extremely low income housing, rather than the State elderly/disabled housing it is intended to be. It is my concern that this is a systemic problem among the State Elderly Housing portfolio and I am hopeful that this report will be the catalyst to initiate this conversation on a broader level to those that have the resources and influence to address this issue.

RECAP Response: Recap encourages property owners to develop their own recapitalization solutions that work for their specific situation, with the Capital Plan Property Assessment to be used as a starting point for discussions internally and with the State.

Current average income relative to
the Area Median Income (AMI): 24%

	Current Base Rent	Affordability (% AMI)
Studio/efficiency unit:	155	10%
One-bedroom unit:	170	11%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

	Proposed Base Rent	Affordability (% AMI)
Studio/efficiency unit:	450	30%
One-bedroom unit:	482	30%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Number of current households that would be
impacted by the proposed increase in Base Rent: 57

Rental operating subsidy necessary in 2014 to
generate revenue equal to raising the base rent
as proposed: \$ 185,984

Total rental operating subsidy necessary
assuming a turnover-based leasing strategy: \$ 1,086,809

In order for the property to operate in a sustainable manner into the foreseeable future, the property would benefit from greater revenues. This can happen in one of two ways - either the property could get operating subsidy from the state or federal government, or it could charge higher rents. A higher rent structure burdens low-income households to pay a greater their income for housing and it will require that the property serve tenants with modestly higher incomes.

Currently, base rents are set by the owner of each property, often in consultation with CHFA staff. While there varying definitions of affordability, this study considers a rent which exceeds 30% of a household's adjusted gross income to be burdensome on the household's monthly budget. In the table to the left, the base rent is identified for each unit size. The table also identifies the minimum household income level for which the base rent would be considered "affordable." The household income level is presented as a percentage of the local Area Median Income.

There are strong reasons to keep the base rents low, as low base rents provide affordable housing options for the state's lowest income residents and reduce the burden of operating subsidies on the State budget. However, if the property's revenue stream (including any available operating subsidy and any cross-subsidy from higher income residents) does not cover the cost of actually operating the property, including the cost of ongoing maintenance and capital improvements, the property itself is at risk.

The Capital Plan is intended to identify the real estate needs of the State Sponsored Housing Portfolio. In order to ensure a minimum revenue stream and in order to implement programmatic consistency regarding base rent levels, this analysis assumes that all base rents are adjusted in 2014 to equal the greater of a) the current base rent or b) 30% of the adjusted gross income of a household at 30% of AMI for the applicable household size, provided these levels do not exceed the local market. This base rent adjustment would represent a significant increase for some households. The analysis identifies the number of households that would be affected by such a change and the amount of operating subsidy needed to protect these households. If the owners elect not to raise the base rents as assumed in this analysis, the property is more likely to experience tight operating budgets towards the end of the Capital Plan subsidy period and will be less able to access leverage funding such as private debt.

Protecting the 57 Elderly/Disabled Households at risk in the event of a base rent increase is clearly a major concern. In 2014, the base rent increase creates the need for operating subsidy of \$185,983 to protect these households while generating the revenue equivalent to the proposed increase in the base rent.

This 2014 rental operating subsidy would recur annually, with inflation increases, for the next 20 years if the State determines that, as a policy matter, the property should continue serving households with an income profile equivalent to the current residents at the property. An alternative formulation assumes that, upon turnover, new residents would move in for whom the proposed base rent is affordable and tenant protection operating subsidies would no longer be necessary. This turnover strategy requires less operating subsidy from the State, but also reduces the number of units of housing available to the lowest income residents of the community. The total tenant protection operating subsidy associated with the increase in the base rent assuming that, on turnover, the units are leased to households able to pay the new base rent without assistance is \$1,086,808.

Revenue Adjustments Concurrent with a Recapitalization Transaction

Park Hill & Park Hill Extensions, continued

Household Income Level	Current Income Mix	Proposed Income Mix
0-25% of AMI	57	57
25-50% of AMI	26	26
50% of AMI or greater	1	1
Total number of units	84	84

With the revenue generated by the increase in the base rent or the provision of an equivalent operating subsidy, the property should operate under a sustainable revenue picture for the foreseeable future. As a result, no additional revenue adjustments from income mixing are recommended in connection with the transaction.

	Pre-Trans. Base Rent	Post-Trans. Base Rent
Studio/efficiency unit:	450	450
One-bedroom unit:	482	482
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Rental operating subsidy in the transaction year
which would be necessary to generate additional
revenue equal to that generated by income
mixing: \$ (0)

Transitional rental operating subsidy necessary
to protect current residents and permit a five-
year transition to income tier occupancy: \$ (0)

Property used for market reference: Park Hill

Transaction Options

Park Hill & Park Hill Extensions, continued

	Capital Surplus or (Gap)	Total (Gap) Funded by Subsidy inc. Capital & Operating
Current Scenario (excluding transaction costs):	(1,745,016)	(3,128,841)
Recoverable Grant Scenario:	(4,858,502)	(5,079,833)
CHFA/FHA Scenario:	(3,942,436)	(4,731,700)
4% LIHTC Scenario:	(2,847,091)	(3,629,867)
9% LIHTC Scenario:	(736,957)	(1,519,765)

The Capital Plan analysis considers five scenarios and the prospect under each scenario to address the property's capital and operational needs. Each scenario's capacity to address the property's capital needs is listed to the left, as represented by the Replacement Reserve (RM&R) balance at the end of 20 years. Also at left is the total gap, including both operating subsidy needs and capital subsidy needs, over the 20 year study period.

- The first scenario, the "Current Scenario" assumes the property continues operating as it currently is operated - no material change in the base rent and no implementation of income mixing strategies to shift the property's revenue picture. Consequently, there is no adverse impact on residents or on the opportunity to serve the income demographic currently holding tenancies. The current scenario uses the baseline capital needs as the anticipated capital investment for purposes of identifying the surplus or gap. However, the current scenario - unlike the other four scenarios - does not include any allowance for soft costs (architecture or design, relocation, developer overhead, etc.) or for general contractor overhead and profit (as it is assumed each trade would come to the site independently, without the need for overarching coordination).

- The second scenario, the "Recoverable Grant Scenario" assumes any revenue adjustments described above (i.e., if the analysis suggested an increase in base rent and/or introduction of a mixed-income framework, or the equivalent revenue from federal or state operating subsidy). The Recoverable Grant Scenario envisions a streamlined allocation of funds from the State to the property, implemented with standardized documents and minimal legal or due diligence transaction costs. The Recoverable Grant would be repaid to the State to the extent possible from cash flow. The Recoverable Grant Scenario is most frequently selected when the transaction is too small to warrant the transaction costs associated with alternative financing or if the market is too weak to support debt or equity leverage.

- The three remaining scenarios - "CHFA/FHA," "4% LIHTC" and "9% LIHTC" correspond to three different leverage transaction structures. Each scenario includes transaction costs appropriate to the nature of the transaction. (For example, legal fees in the two LIHTC scenarios are higher than in the CHFA/FHA scenario.) Typically, the CHFA/FHA scenario would generate the least amount of funds for capital improvements and the 9% LIHTC scenario would generate the greatest amount, with the 4% LIHTC scenario falling in between. The CHFA/FHA scenario is a debt-only scenario, using either CHFA or FHA-insured financing. The two LIHTC scenarios assume both debt and a syndication of low income housing tax credits. The 4% tax credits rely on use of tax exempt bond financing and are generally available when needed. (The analysis assumes that the tax exempt bonds will be used for construction funding in order to generate the tax credits, but may not remain outstanding at the full amount after permanent debt conversion.) The 9% tax credits are a competitive and scarce resource so cannot be assumed to be for all properties.

Recommended Transaction and Transaction Assumptions

Park Hill & Park Hill Extensions, continued

Recommended Transaction Option:	4% LIHTC	<p>The capital plan recommends using the 4% low income housing tax credit scenario to finance the capital needs at this property. The debt-only scenario leaves significant capital needs unaddressed, while the use of 9% tax credits at this property would be an inefficient use of the scarce 9% resource given the competing needs within the portfolio and within the State as a whole. The 4% LIHTC scenario, however, covers the capital needs appropriately while minimizing the need for State capital subsidies. This analysis has suggested a potential transaction year of 2019 based on a series of criteria outlined in the capital plan report. In short, the transaction year has been informed by the distribution of critical capital needs year-by-year at the property (i.e. roof, mechanical, structural components) and by the need to distribute the timing of capital transaction for properties within the State Sponsored Housing Portfolio over a period of years in order to manage scarce State-wide resources.</p> <p>This property has been underwritten assuming replacement reserve deposits of \$350 per unit per year, assuming debt service coverage is maintained over 1.103 throughout the first 15 years of the new financing, and assuming hard construction capital needs of \$2.89 million.</p>
Recommended Transaction Year	2019	
Replacement Reserve Deposit PUPY:	350	
Debt Service Coverage in Transaction Year:	2.080	
Debt Service Coverage in Transaction Year 15:	1.103	
Pre-Transaction Capital Subsidy Needed:	-	<p>The property is able to cover its capital needs from current replacement reserves through the date of the capital transaction, so no interim State support is needed.</p>
Transaction Capital Subsidy Needed:	2,847,091	

Summary of Recommended Transaction

Under the 4% LIHTC scenario, the property yields \$133,947 in NOI in the transaction completion year, which includes \$350 per unit per year in replacement reserve deposits. After debt service, the property generates \$64,549 in cash flow in the capital transaction's completion year, trending to \$7,127 fifteen years thereafter. Post-transaction, distribution of cash flow is governed by the terms of the transaction documents and, to the extent not restricted by the documents, could be used at the owner's discretion for ongoing capital needs, owner's working capital or the owner's other priorities. The transaction raises \$1,064,000 in debt and \$2,003,000 in equity. The transaction results in a gap of \$2,847,000, all of which would need to be covered by State capital subsidy. This compares to a needs gap of over \$3,128,000 if no transaction takes place at the property and the capital needs are addressed through routine maintenance or a needs gap of over \$4,858,000 if the capital needs are addressed in a consolidated transaction relying entirely on State capital subsidy.

Summary of Capital Needs & State Subsidy Needs

Park Hill & Park Hill Extensions, continued

Immediate Emergency Capital Needs: 0
 Current Deferred Capital Needs: 0
 Current Routine Capital Needs: 343,224

The chart below indicates the year-by-year capital investment needs at the property as projected by On-Site Insight. One should note, however, that On-Site Insight used a state-wide cost basis generated from the RS Means database for capital needs. Some high-cost communities can experience a premium of 10%-15% in excess of the State-wide figures. The chart also indicates the timing of State capital and operating subsidy needs assuming the transaction scenario described above.

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2013	343,224	-	-	-	-	-
2014	94,290	-	-	-	185,984	-
2015	128,513	-	-	-	170,733	-
2016	161,169	-	-	-	154,798	-
2017	181,931	-	-	-	138,157	(0)
2018	141,288	-	-	-	120,789	(0)
2019	60,855	-	2,847,091	-	102,670	(0)
2020	69,612	-	-	-	83,779	(0)
2021	164,229	-	-	-	64,091	(0)
2022	164,585	-	-	-	43,582	-

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2023	204,386	-	-	-	22,227	-
2024	144,701	-	-	-	-	-
2025	140,491	-	-	-	-	-
2026	138,408	-	-	-	-	-
2027	156,932	-	-	-	-	-
2028	151,645	-	-	-	-	-
2029	97,837	-	-	-	-	-
2030	81,758	-	-	-	-	-
2031	86,764	-	-	-	-	-
2032	179,438	-	-	-	-	-

Scenario Pro Formas

Park Hill & Park Hill Extensions, continued

Income and Expense Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
2023 ANNUAL INCOME										
Gross Potential Rent	369,402	4,397.64	615,304	7,325.05	615,304	7,325	615,304	7,325	615,304	7,325
Vacancy/Loss	(10,245)	(121.97)	(10,245)	(121.97)	(30,765)	(366)	(43,071)	(513)	(43,071)	(513)
Other Income	76,211	907.27	76,211	907.27	76,211	907	76,211	907	76,211	907
Effective Gross Income	435,367	5,182.94	681,270	8,110.35	660,750	7,866	648,444	7,720	648,444	7,720
2023 ANNUAL EXPENSES										
Operating Expenses	454,785	5,414	488,849	5,820	480,338	5,718	479,723	5,711	479,723	5,711
Replacement Reserve Deposits	48,861	582	48,861	582	41,845	498	41,845	498	41,845	498
Total Operating Expenses	503,646	5,996	537,710	6,401	522,183	6,216	521,568	6,209	521,568	6,209
2023 NET OPERATING INCOME	(68,279)	(813)	143,560	1,709	138,567	1,650	126,876	1,510	126,876	1,510
Debt Service	-	-	-	-	82,836	986	69,398	826	69,403	826
2023 CASH FLOW	(68,279)	(813)	143,560	1,709	55,730	663	57,478	684	57,473	684

Sources and Uses Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
SOURCES										
Hard Debt										
Commercial Debt 1	-	-	-	-	1,441,467	17,160	1,064,241	12,670	1,207,702	14,377
Commercial Debt 2	-	-	-	-	-	-	-	-	-	-
Tax-Exempt Bond	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Soft Debt										
Seller Financing/Take Back Note	-	-	-	-	-	-	2,520,000	30,000	2,520,000	30,000
State	-	-	-	-	-	-	-	-	-	-
Local	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other										
From Operations	-	-	61,777	735	91,177	1,085	91,177	1,085	91,177	1,085
Cash Escrows	-	-	264,052	3,143	253,997	3,024	253,997	3,024	253,997	3,024
Grant	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Deferred Developer Fee	-	-	-	-	293,512	3,494	305,825	3,641	304,565	3,626
Equity										
GP Contribution	-	-	-	-	-	-	-	-	-	-
LIHTC	-	-	-	-	-	-	2,003,836	23,855	3,967,638	47,234
Other	-	-	-	-	-	-	-	-	-	-
Total Sources of Funds	-	-	325,829	3,879	2,080,153	24,764	6,239,076	74,275	8,345,079	99,346
USES										
Acquisition Costs	-	-	-	-	-	-	2,520,000	30,000	2,520,000	30,000
Construction Costs	-	-	4,085,991	48,643	4,085,991	48,643	4,131,271	49,182	4,131,271	49,182
Soft Costs - Design & Construction	-	-	447,970	5,333	441,529	5,256	452,271	5,384	452,271	5,384
Soft Costs - Due Diligence	-	-	16,603	198	28,303	337	35,582	424	35,582	424
Soft Costs - Transaction Costs	-	-	82,277	979	162,277	1,932	306,694	3,651	306,694	3,651
Soft Costs - Financing	-	-	126,530	1,506	391,385	4,659	461,620	5,495	459,204	5,467
Soft Costs - Other	-	-	48,300	575	54,600	650	54,600	650	54,600	650
Soft Cost Contingency	-	-	36,084	430	53,905	642	59,420	707	58,353	695
Reserves	-	-	-	-	70,818	843	300,147	3,573	302,649	3,603
Developer Fee	-	-	340,576	4,054	733,780	8,735	764,563	9,102	761,412	9,064
Total Uses of Funds	-	-	5,184,331	61,718	6,022,588	71,697	9,086,168	108,169	9,082,036	108,119
TRANSACTION SURPLUS (GAP)	-	-	(4,858,502)	(57,839)	(3,942,436)	(46,934)	(2,847,091)	(33,894)	(736,957)	(8,773)

Scenario Pro Formas (continued)

Park Hill & Park Hill Extensions, continued

Coverage of Capital Needs Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
FUNDS										
Transaction Rehab	-	-	3,153,357	37,540	3,153,357	37,540	3,153,357	37,540	3,153,357	37,540
Capital Needs Funded Using Subsidy	1,745,016	20,774	-	-	-	-	-	-	-	-
Existing Replacement Reserve Balance	197,112	2,347	197,112	2,347	197,112	2,347	197,112	2,347	197,112	2,347
Replacement Reserves	949,930	11,309	949,930	11,309	813,534	9,685	813,534	9,685	813,534	9,685
Total Funds	2,892,057	34,429	4,300,398	51,195	4,164,003	49,571	4,164,003	49,571	4,164,003	49,571
USES										
Estimated Capital Needs	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429
Enhancements	-	-	-	-	-	-	-	-	-	-
Total Uses	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429	2,892,057	34,429
YEAR 20 REPLACEMENT RESERVE BALANCE	-	-	1,408,341	16,766	1,271,945	15,142	1,271,945	15,142	1,271,945	15,142

Subsidy Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
OPERATING SUBSIDY										
Base Rent Operating Subsidy Needed	n/a	n/a	1,086,809	12,938	1,086,809	12,938	1,086,809	12,938	1,086,809	12,938
Operating Deficit Subsidy Needed	1,383,825	16,474	-	-	0	-	0	-	0	-
Income Mixing Operating Subsidy Needed	n/a	n/a	(0)	(0)	(0)	(0)	(0)	(0)	(0)	(0)
Total Operating Subsidy	1,383,825	16,474	1,086,809	12,938	1,086,809	12,938	1,086,809	12,938	1,086,809	12,938
CAPITAL SUBSIDY										
Pre-Transaction Capital Subsidy Needed	1,745,016	20,774	-	-	-	-	-	-	-	-
Recoverable Cash Flow	n/a	n/a	(865,477)	(10,303)	(297,545)	(3,542)	(304,034)	(3,619)	(304,001)	(3,619)
Transaction Capital Subsidy Needed	n/a	n/a	4,858,502	57,839	3,942,436	46,934	2,847,091	33,894	736,957	8,773
Total Capital Subsidy	1,745,016	20,774	3,993,024	47,536	3,644,891	43,392	2,543,058	30,274	432,956	5,154
TOTAL SUBSIDY NEEDED	3,128,841	37,248	5,079,833	60,474	4,731,700	56,330	3,629,867	43,213	1,519,765	18,092