

CHFA Capital Plan Property Assessment - Bacon Congregate

Property Identification

Bacon Congregate
HARTFORD, CT

CHFA Property Identification #: 00003D

Current State Sponsored Housing Program: SH Congregate

This is a single, stand-alone property. As there are no other adjacent properties under common ownership, there are no opportunities for consolidation to achieve greater efficiencies of scale.

Total Current Unit Count: 23
Census Tract: 5002.00
Connecticut Congressional District: 1

Property Description

Tenancy Type: Congregate
Structure Type: Low rise (1-4 floors)
Number of buildings: 1
Maximum # of Stories: 4
Elevator? Yes

Summary property description:

The Bacon Congregate property has 23 one-bedroom units. Generally, the property consists of reasonably sized units. It features amenities such as common laundry, a community room, and meal services.

Current Operating & Capital Needs Status

Aggregate Capital Needs
(without market enhancements): \$ 1,092,253

Capital Needs per Unit: \$ 47,489

Projected Year 1 (2014) Operating Income: \$ 218,707

Current operations at the property are projected to generate roughly \$218,700 in net operating income (NOI, or revenue after operating expenses) in Year 1 (2014). With incomes and expenses trending at 2% and 3% respectively, which is a standard affordable housing industry convention, the NOI figure decreases annually yet remains positive through the time horizon studied. The property is rare in the portfolio, in that the NOI is sufficient to leverage debt financing and the property is able to adequately address its future basic capital needs, projected to be approximately \$1.09 million (\$47,489 per unit) over the next 20 years without dramatic changes to the property's operations.

Revenue Adjustments Prior to a Recapitalization Transaction

Bacon Congregate, continued

Current average income relative to the Area Median Income (AMI): 14%

In order for the property to operate in a sustainable manner into the foreseeable future, the property would benefit from greater revenues. This property currently has a project based voucher contract, which allow the residents to pay an affordable rent based on their income, but generally only yields the contract rent amount as revenue. Currently, contract rents are set by HUD.

	Current Base Rent	Affordability (% AMI)
Studio/efficiency unit:		
One-bedroom unit:	914	57%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Low base rent levels maximize affordability for households in the community. However, if the property's revenue stream (including any available operating subsidy) does not cover the cost of actually operating the property, including the cost of ongoing maintenance and capital improvements, necessary repairs and maintenance will get deferred. An extended period of deferred maintenance can put the property itself at risk, which would be a significant blow to the availability of affordable housing in the area.

The Capital Plan is intended to identify the real estate needs of the State Sponsored Housing Portfolio. In order to ensure a minimum revenue stream, this analysis assumes that all base rents are adjusted in 2014 to equal the greater of a) the current base rent or b) 30% of the adjusted gross income of a household at 30% of AMI for the applicable household size, provided these levels do not exceed the local market.

	Proposed Base Rent	Affordability (% AMI)
Studio/efficiency unit:		
One-bedroom unit:	919	57%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

The figures to the left indicate the additional rental operating subsidy which would be necessary in 2014 to cover this base rent increase as well as the total 20 year impact given that this subsidy need will recur annually, with inflation increases. Since the rental assistance payment protects the residents of the property, none of the actual households would be impacted by the increase in the base rent and the property would continue to serve the current resident demographic.

Number of current households that would be impacted by the proposed increase in Base Rent: 0

Rental operating subsidy necessary in 2014 to generate revenue equal to raising the base rent as proposed: \$ 1,252

Additional rental assistance payments subsidy over a 20 year period due to revised base rent: \$ 28,600

Revenue Adjustments Concurrent with a Recapitalization Transaction

Bacon Congregate, continued

Household Income Level	Current Income Mix	Proposed Income Mix
0-25% of AMI	23	23
25-50% of AMI	0	0
50% of AMI or greater	0	0
Total number of units	23	23

	Pre-Trans. Base Rent	Post-Trans. Base Rent
Studio/efficiency unit:		
One-bedroom unit:	919	919
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

While the revenue generated by the increase in the base rent improves the property's income and expense picture, it is insufficient for the property to operate sustainably for the foreseeable future. (The capital plan analysis considers sustainable operations to be a level of operating income sufficient to cover operating expenses and servicing of any capital leverage necessary to maintain the physical asset for the next 15-20 years without routine capital subsidies from the State.) However, as noted above, the property receives a project-based voucher (PBV) payment. A PBV arrangement provides operating support to the property while permitting residents to pay based on what they can afford, so income mixing is neither needed nor appropriate. For extremely low income households, properties with a PBV are their only viable option. In order to ensure long-term stability, a post-transaction base rent increase, which would be covered by the PBV subsidy, is used to generate enough income for the property to operate at a sustainable level.

The rental assistance payment ensures that the property receives the base rent. However, since the base rent increase suggested above is insufficient over the long term, the only alternative is to increase the base rent again in conjunction with the recapitalization transaction. (An income-tier structure in this situation would only serve to reduce housing options to the lowest income households, without increasing revenue to the property.)

An increase in the base rent at a property with a rental assistance payment translates into an increase in the operating subsidy necessary to sustain the property over time.

Rental operating subsidy in the transaction year
which would be necessary to generate additional
revenue equal to that generated by income
mixing: \$ -

Additional rental operating subsidy necessary to
sustain Rental Assistance Payments based on
the adjusted base rent: \$ -

Property used for market reference: Bacon Congregate

	Capital Surplus or (Gap)	Total (Gap) Funded by Subsidy inc. Capital & Operating
Current Scenario (excluding transaction costs):	-	-
Recoverable Grant Scenario:	(1,689,441)	(429,279)
CHFA/FHA Scenario:	(9,852)	-
4% LIHTC Scenario:	534,908	-
9% LIHTC Scenario:	1,621,779	-

The Capital Plan analysis considers five scenarios and the prospect under each scenario to address the property's capital and operational needs. Each scenario's capacity to address the property's capital needs is listed to the left, as represented by the Replacement Reserve (RM&R) balance at the end of 20 years. Also at left is the total gap, including both operating subsidy needs and capital subsidy needs, over the 20 year study period.

- The first scenario, the "Current Scenario" assumes the property continues operating as it currently is operated - no material change in the base rent and no implementation of income mixing strategies to shift the property's revenue picture. Consequently, there is no adverse impact on residents or on the opportunity to serve the income demographic currently holding tenancies. The current scenario uses the baseline capital needs as the anticipated capital investment for purposes of identifying the surplus or gap. However, the current scenario - unlike the other four scenarios - does not include any allowance for soft costs (architecture or design, relocation, developer overhead, etc.) or for general contractor overhead and profit (as it is assumed each trade would come to the site independently, without the need for overarching coordination).

- The second scenario, the "Recoverable Grant Scenario" assumes any revenue adjustments described above (i.e., if the analysis suggested an increase in base rent and/or introduction of a mixed-income framework, or the equivalent revenue from federal or state operating subsidy). The Recoverable Grant Scenario envisions a streamlined allocation of funds from the State to the property, implemented with standardized documents and minimal legal or due diligence transaction costs. The Recoverable Grant would be repaid to the State to the extent possible from cash flow. The Recoverable Grant Scenario is most frequently selected when the transaction is too small to warrant the transaction costs associated with alternative financing or if the market is too weak to support debt or equity leverage.

- The three remaining scenarios - "CHFA/FHA," "4% LIHTC" and "9% LIHTC" correspond to three different leverage transaction structures. Each scenario includes transaction costs appropriate to the nature of the transaction. (For example, legal fees in the two LIHTC scenarios are higher than in the CHFA/FHA scenario.) Typically, the CHFA/FHA scenario would generate the least amount of funds for capital improvements and the 9% LIHTC scenario would generate the greatest amount, with the 4% LIHTC scenario falling in between. The CHFA/FHA scenario is a debt-only scenario, using either CHFA or FHA-insured financing. The two LIHTC scenarios assume both debt and a syndication of low income housing tax credits. The 4% tax credits rely on the use of tax exempt bond financing and are generally available when needed. (The analysis assumes that the tax exempt bonds will be used for construction funding in order to generate the tax credits, but may not remain outstanding at the full amount after permanent debt conversion.) The 9% tax credits are a competitive and scarce resource so cannot be assumed to be available for all properties.

Recommended Transaction and Transaction Assumptions

Bacon Congregate, continued

Recommended Transaction Option:	4% LIHTC	<p>The capital plan recommends using the 4% low income housing tax credit scenario to finance the capital needs at this property. The debt-only scenario leaves significant capital needs unaddressed, while the use of 9% tax credits at this property would be an inefficient use of the scarce 9% resource given the competing needs within the portfolio and within the State as a whole. The 4% LIHTC scenario, however, covers the capital needs appropriately while minimizing the need for State capital subsidies. This analysis has suggested a potential transaction year of 2019 based on a series of criteria outlined in the capital plan report. In short, the transaction year has been informed by the distribution of critical capital needs year-by-year at the property (i.e. roof, mechanical, structural components) and by the need to distribute the timing of capital transaction for properties within the State Sponsored Housing Portfolio over a period of years in order to manage scarce State-wide resources.</p> <p>This property has been underwritten assuming replacement reserve deposits of \$350 per unit per year, assuming debt service coverage is maintained over 1.21 throughout the first 15 years of the new financing, and assuming hard construction capital needs of \$1.09 million.</p> <p>The property is able to cover its capital needs from current replacement reserves through the date of the capital transaction, so no interim State support is needed.</p>
Recommended Transaction Year	2019	
Replacement Reserve Deposit PUPY:	350	
Debt Service Coverage in Transaction Year:	1.200	
Debt Service Coverage in Transaction Year 15:	1.210	
Pre-Transaction Capital Subsidy Needed:	-	
Transaction Capital Subsidy Needed:	-	

Summary of Recommended Transaction

Under the 4% LIHTC scenario, the property yields \$181,384 in NOI in the transaction completion year, which includes \$350 per unit per year in replacement reserve deposits. After debt service, the property generates \$66,627 in cash flow in the capital transaction's completion year, trending to \$24,129 fifteen years thereafter. Post-transaction, distribution of cash flow is governed by the terms of the transaction documents and, to the extent not restricted by the documents, could be used at the owner's discretion for ongoing capital needs, owner's working capital or the owner's other priorities. The transaction raises \$1,813,000 in debt and \$1,195,000 in equity. The transaction results in a gap of \$000, all of which would need to be covered by State capital subsidy. This compares to a needs gap of over \$3,211,000 if no transaction takes place at the property and the capital needs are addressed through routine maintenance or a needs gap of over \$1,689,000 if the capital needs are addressed in a consolidated transaction relying entirely on State capital subsidy.

Summary of Capital Needs & State Subsidy Needs

Bacon Congregate, continued

Immediate Emergency Capital Needs: 0
 Current Deferred Capital Needs: 27,225
 Current Routine Capital Needs: 47,225

The chart below indicates the year-by-year capital investment needs at the property as projected by On-Site Insight. One should note, however, that On-Site Insight used a state-wide cost basis generated from the RS Means database for capital needs. Some high-cost communities can experience a premium of 10%-15% in excess of the State-wide figures. The chart also indicates the timing of State capital and operating subsidy needs assuming the transaction scenario described above.

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2013	74,450	-	-	-	-	-
2014	5,880	-	-	-	1,252	-
2015	140,807	-	-	-	1,277	-
2016	23,983	-	-	-	1,303	-
2017	28,500	-	-	-	1,329	-
2018	24,508	-	-	-	1,355	-
2019	20,309	-	-	-	1,383	-
2020	190,243	-	-	-	1,410	-
2021	155,046	-	-	-	1,438	-
2022	48,164	-	-	-	1,467	-

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2023	29,618	-	-	-	1,496	-
2024	19,087	-	-	-	1,526	-
2025	19,659	-	-	-	1,557	-
2026	21,433	-	-	-	1,588	-
2027	42,783	-	-	-	1,620	-
2028	37,461	-	-	-	1,652	-
2029	33,745	-	-	-	1,685	-
2030	29,668	-	-	-	1,719	-
2031	37,173	-	-	-	1,753	-
2032	109,736	-	-	-	1,788	-

Scenario Pro Formas

Bacon Congregate, continued

Income and Expense Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
2023 ANNUAL INCOME										
Gross Potential Rent	315,449	13,715.18	315,449	13,715.18	315,449	13,715	315,449	13,715	315,449	13,715
Vacancy/Loss	-	-	-	-	(15,772)	(686)	(22,081)	(960)	(22,081)	(960)
Other Income	450,447	19,584.63	450,447	19,584.63	450,447	19,585	450,447	19,585	450,447	19,585
Effective Gross Income	765,896	33,299.81	765,896	33,299.81	750,123	32,614	743,814	32,340	743,814	32,340
2023 ANNUAL EXPENSES										
Operating Expenses	548,559	23,850	562,194	24,443	555,783	24,164	555,467	24,151	555,467	24,151
Replacement Reserve Deposits	-	-	-	-	11,458	498	11,458	498	11,458	498
Total Operating Expenses	548,559	23,850	562,194	24,443	567,240	24,663	566,925	24,649	566,925	24,649
2023 NET OPERATING INCOME	217,336	9,449	203,702	8,857	182,883	7,951	176,889	7,691	176,889	7,691
Debt Service	-	-	-	-	114,199	4,965	114,757	4,989	110,751	4,815
2023 CASH FLOW	217,336	9,449	203,702	8,857	68,683	2,986	62,132	2,701	66,138	2,876

Sources and Uses Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
SOURCES										
Hard Debt										
Commercial Debt 1	-	-	-	-	1,987,220	86,401	1,813,846	78,863	1,927,212	83,792
Commercial Debt 2	-	-	-	-	-	-	-	-	-	-
Tax-Exempt Bond	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Soft Debt										
Seller Financing/Take Back Note	-	-	-	-	-	-	2,267,308	98,579	2,267,308	98,579
State	-	-	-	-	-	-	-	-	-	-
Local	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other										
From Operations	-	-	45,761	1,990	53,811	2,340	53,811	2,340	53,811	2,340
Cash Escrows	-	-	112,611	4,896	129,033	5,610	129,033	5,610	129,033	5,610
Grant	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Deferred Developer Fee	-	-	-	-	109,700	4,770	118,183	5,138	117,612	5,114
Equity										
GP Contribution	-	-	-	-	-	-	-	-	-	-
LIHTC	-	-	-	-	-	-	1,195,999	52,000	2,168,352	94,276
Other	-	-	-	-	-	-	-	-	-	-
Total Sources of Funds	-	-	158,372	6,886	2,279,764	99,120	5,578,180	242,530	6,663,327	289,710
USES										
Acquisition Costs	-	-	-	-	-	-	2,267,308	98,579	2,267,308	98,579
Construction Costs	-	-	1,414,642	61,506	1,414,642	61,506	1,430,319	62,188	1,430,319	62,188
Soft Costs - Design & Construction	-	-	163,267	7,099	161,037	7,002	164,756	7,163	164,756	7,163
Soft Costs - Due Diligence	-	-	10,348	450	18,998	826	22,887	995	22,887	995
Soft Costs - Transaction Costs	-	-	66,261	2,881	146,261	6,359	264,908	11,518	264,908	11,518
Soft Costs - Financing	-	-	43,834	1,906	168,826	7,340	228,972	9,955	228,663	9,942
Soft Costs - Other	-	-	13,225	575	14,950	650	14,950	650	14,950	650
Soft Cost Contingency	-	-	14,847	646	25,504	1,109	31,022	1,349	30,538	1,328
Reserves	-	-	-	-	65,150	2,833	322,692	14,030	323,189	14,052
Developer Fee	-	-	121,389	5,278	274,249	11,924	295,458	12,846	294,029	12,784
Total Uses of Funds	-	-	1,847,813	80,340	2,289,616	99,549	5,043,272	219,273	5,041,548	219,198
TRANSACTION SURPLUS (GAP)	-	-	(1,689,441)	(73,454)	(9,852)	(428)	534,908	23,257	1,621,779	70,512

Scenario Pro Formas (continued)

Bacon Congregate, continued

Coverage of Capital Needs Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
FUNDS										
Transaction Rehab	-	-	1,091,748	47,467	1,091,748	47,467	1,091,748	47,467	1,091,748	47,467
Capital Needs Funded Using Subsidy	-	-	-	-	-	-	-	-	-	-
Existing Replacement Reserve Balance	222,268	9,664	222,268	9,664	222,268	9,664	222,268	9,664	222,268	9,664
Replacement Reserves	4,081,404	177,452	-	-	222,753	9,685	222,753	9,685	222,753	9,685
Total Funds	4,303,672	187,116	1,314,016	57,131	1,536,769	66,816	1,536,769	66,816	1,536,769	66,816
USES										
Estimated Capital Needs	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489
Enhancements	-	-	-	-	-	-	-	-	-	-
Total Uses	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489	1,092,253	47,489
YEAR 20 REPLACEMENT RESERVE BALANCE	3,211,419	139,627	221,762	9,642	444,516	19,327	444,516	19,327	444,516	19,327

Subsidy Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
OPERATING SUBSIDY										
Base Rent Operating Subsidy Needed	n/a	n/a	28,600	1,243	28,600	1,243	28,600	1,243	28,600	1,243
Operating Deficit Subsidy Needed	0	-	-	-	0	-	0	-	0	-
Income Mixing Operating Subsidy Needed	n/a	n/a	-	-	-	-	-	-	-	-
Total Operating Subsidy	-	-	28,600	1,243	28,600	1,243	28,600	1,243	28,600	1,243
CAPITAL SUBSIDY										
Pre-Transaction Capital Subsidy Needed	0	-	-	-	-	-	-	-	-	-
Recoverable Cash Flow	n/a	n/a	(1,288,762)	(56,033)	(38,453)	(1,672)	(28,600)	(1,243)	(28,600)	(1,243)
Transaction Capital Subsidy Needed	n/a	n/a	1,689,441	73,454	9,852	428	-	-	-	-
Total Capital Subsidy	-	-	400,679	17,421	(28,600)	(1,243)	(28,600)	(1,243)	(28,600)	(1,243)
TOTAL SUBSIDY NEEDED	-	-	429,279	18,664	-	-	-	-	-	-